# CITY OF WALTHAM, MASSACHUSETTS REPORTS ON FEDERAL AWARD PROGRAMS

FISCAL YEAR ENDED JUNE 30, 2010

#### CITY OF WALTHAM, MASSACHUSETTS

#### **REPORTS ON FEDERAL AWARD PROGRAMS**

#### FISCAL YEAR ENDED JUNE 30, 2010

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## Powers & Sullivan

Certified Public Accountants



# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

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To the Honorable Mayor Jeannette A. McCarthy and Members of the City Council City of Waltham, Massachusetts

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Waltham, Massachusetts as of and for the year ended June 30, 2010, which collectively comprise the City of Waltham, Massachusetts' basic financial statements and have issued our report thereon dated January 27, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City of Waltham, Massachusetts' internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Waltham, Massachusetts' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Waltham, Massachusetts' internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material. We did not identify and deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management of the City of Waltham, Massachusetts', others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Waltham, Massachusetts' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain other matters that we reported to management of the City of Waltham, Massachusetts in a separate letter dated January 27, 2011.

This report is intended solely for the information and use of management of the City of Waltham, Massachusetts, others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

January 27, 2011

### Powers & Sullivan

Certified Public Accountants

REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

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To the Honorable Mayor Jeannette A. McCarthy and Members of the City Council City of Waltham, Massachusetts

#### Compliance

We have audited the compliance of the City of Waltham, Massachusetts, with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that that could have a direct and material effect on each of the City of Waltham's major federal programs for the fiscal year ended June 30, 2010. The City of Waltham's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the City of Waltham's management. Our responsibility is to express an opinion on the City of Waltham's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Waltham's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City of Waltham's compliance with those requirements.

In our opinion, the City of Waltham, Massachusetts, complied, in all material respects, with the requirements referred to above that could have a direct and material effect on each of its major federal programs for the fiscal year ended June 30, 2010.

#### **Internal Control Over Compliance**

Management of the City of Waltham, Massachusetts, is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the City of Waltham, Massachusetts' internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Waltham, Massachusetts' internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis.

A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management of the City of Waltham, Massachusetts, others within the entity, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

#### Schedule of Expenditures of Federal Awards

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Waltham, Massachusetts, as of and for the year ended June 30, 2010, and have issued our report thereon dated January 27, 2011. Our audit was performed for the purpose of forming our opinions on the financial statements that collectively comprise the City of Waltham, Massachusetts', basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of management of the City of Waltham, Massachusetts, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

January 27, 2011

Yours & Sulfa.

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2010

Federal Grantor/Program Title	Federal CFDA <u>Number</u>	<u>Expenditures</u>
U.S. DEPARTMENT OF AGRICULTURE:		
Passed through State Department		
of Elementary and Secondary Education:		
Non-Cash Assistance (Commodities):		
National School Lunch Program	10.555	\$ 110,051
Cash Assistance: School Breakfast Program	10.553	112,776
National School Lunch Program	10.555	718,597
Special Milk Program for Children	10.556	943
Fresh Fruit and Vegetable Program	10.582	23,537
TOTAL AGRICULTURE		965,904
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT: Direct Program:		
Community Development Block Grants/Entitlement Grants	14.218	1,432,790
Community Development Block		
Grants/Entitlement Grants, Recovery Act	14.253	286,000
TOTAL HOUSING AND URBAN DEVELOPMENT		1,718,790
U.S. DEPARTMENT OF JUSTICE:		
Passed through the Executive Office		
of Public Safety and Security:		
Edward Byrne Memorial Justice Assistance		
Grant Program, Recovery Act	16.803	53,649
INSTITUTE OF MUSEUM AND LIBRARY SERVICES:		
Passed though the Board of Library Commissioners:		
Grants to States	45.310	9,407
NATIONAL SCIENCE FOUNDATION:		
Direct Program:		
Education and Human Resources	47.076	1,269
U.S. ENVIRONMENTAL PROTECTION AGENCY:		
Passed though the Massachusetts Water Pollution		
Abatement Trust:		
Capitalization Grants for Clean Water State Revolving Funds	66.458	61,929
		(continued)

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2010

Federal Grantor/Program Title	Federal CFDA <u>Number</u>	<u>Expenditures</u>
U.S. DEPARTMENT OF EDUCATION:		
Passed through State Department		
of Elementary and Secondary Education:		
Title I Grants to Local Educational Agencies	84.010	655,615
Special Education Grants to States	84.027	1,452,343
Vocational Education Basic Grants to States	84.048	51,268
Safe and Drug-Free Schools and Communities State Grants	84.186	11,640
Education of Homeless Children and Youth	84.196	16,387
Even Start State Educational Agencies	84.213	272,711
Twenty-First Century Community Learning Centers	84.287	47,571
Education Technology State Grants	84.318	7,978
English Language Acquisition Grants	84.365	70,368
Improving Teacher Quality State Grants	84.367	144,421
Special Education Grants to States, Recovery Act	84.391	272,265
Passed through State Department		
of Early Education and Care:		
Special Education Preschool Grants	84.173	61,949
TOTAL EDUCATION		3,064,516
SOCIAL SECURITY ADMINISTRATION:		
Passed through Massachusetts Rehabilitation Commission:		
Social Security Disability Insurance	96.001	390
TOTAL		\$5,875,854_
		(concluded)

See notes to schedule of expenditures of federal awards.

#### Note 1 – Definition of Reporting Entity

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal financial assistance programs of the City of Waltham, Massachusetts. All federal financial assistance received directly from federal agencies as well as federal financial assistance passed through other governmental agencies is included on the schedule.

#### Note 2 – Significant Accounting Policies

The accounting and reporting policies of the City of Waltham, Massachusetts are set forth below:

- (a) Basis of Presentation The accompanying Schedule of Expenditures of Federal Awards is presented on the modified accrual basis of accounting.
- (b) School Breakfast and Lunch Program (Cash Assistance) Program expenditures represent federal reimbursement for meals provided during the fiscal year.
- (c) School Lunch Program (Non-Cash Assistance) Program expenditures represent the value of donated foods received during the fiscal year.

#### Note 3 - Program Clusters

In accordance with Subpart A §\_.105 of OMB Circular No. A-133, *Audits of States, Local Governments and Non Profit Organizations*, certain programs have been clustered in determining major programs. The following represents the clustered programs:

Name of Cluster/Program	CFDA <u>Number</u>			
Child Nutrition Cluster				
School Breakfast Program	10.553			
National School Lunch Program	10.555			
Special Milk Program for Children	10.556			
CDBG - Entitlement and (HUD-Administered) Small Cities Cluster				
Community Development Block Grants/ Entitlement Grants	14.218			
Community Development Block Grants ARRA Entitlement				
Grants (CDBG-R), Recovery Act	14.253			
Special Education Cluster				
Special Education Grants to States	84.027			
Special Education Preschool Grants	84.173			
Special Education Preschool Grants, Recovery Act	84.391			

#### A. Summary of Auditors' Results

- 1. The auditors' report expresses an unqualified opinion on the financial statements of the City of Waltham, Massachusetts.
- 2. No significant deficiencies relating to the audit of the financial statements are reported in the Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
- 3. No instances of noncompliance material to the financial statements of the City of Waltham, Massachusetts, were disclosed during the audit.
- 4. No significant deficiencies relating to the audit of the major federal award programs are reported in the Report on Compliance with Requirements that could have a direct and material effect on each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133.
- 5. The auditors' report on compliance for the major federal award programs for the City of Waltham, Massachusetts, expresses an unqualified opinion.
- No audit findings were required to be reported in accordance with Section 510(a) of OMB Circular A-133.
- 7. The programs tested as major grants include:

Program Title	CFDA <u>Number</u>
Community Development Block Grant	14.218
Community Development Block Grant, Recovery Act	14.253
Title I Grants to Local Educational Agencies	84.010
Special Education Grants to States	84.027
Special Education Preschool Grants	84.173
Special Education Grants to States, Recovery Act	84.391

- 8. The threshold for distinguishing Types A and B programs was \$300,000.
- 9. The City of Waltham, Massachusetts, was determined to be a low-risk auditee.

#### B. Findings-Financial Statements Audit

None.

#### C. Findings and Questioned Costs-Major Federal Award Programs Audit

None.